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5 IN THE UNITED STATES DISTRICT COURT  
6 FOR THE DISTRICT OF ARIZONA

7 United States of America,  
8 Plaintiff,

9 vs.

10 David Cano,  
11 Defendant.  
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)  
) CR 15-00768-TUC-JAS(EJM)  
)

) **REPORT AND RECOMMENDATION**  
) **ON DEFENDANT'S MOTION TO**  
) **DISMISS INDICTMENT**  
)

13 Pending before the Court is the defendant's Motion to Dismiss the Indictment which  
14 alleges a due process violation as a result of the government's destruction of evidence.  
15 [Doc. 101.] Specifically, the defendant argues that government agents, lacking adequate  
16 training and experience, destroyed evidence from his cell phones while attempting to conduct  
17 a forensic search of the phones. For that reason, the defendant argues that the indictment  
18 should be dismissed. The government argues that due process was not violated, and  
19 therefore, dismissal of the indictment is not warranted, because the defendant cannot  
20 establish that exculpatory evidence was lost or destroyed due to bad faith on the part of the  
21 agents. For the reasons stated below, the Court recommends that the District Court deny the  
22 Motion to Dismiss.

23 **Factual Background**

24 On March 25, 2015, the defendant, David Cano, was arrested at the DeConcini Port  
25 of Entry ("POE") in Nogales, Arizona and charged in a criminal complaint with possession  
26 with the intent to distribute methamphetamine in violation of 21 U.S.C. § 841(a)(1) and  
27 841(b)(1)(C). [Doc. 1.] The criminal complaint alleges that at approximately 7:30 a.m. on  
28 March 25, 2015, the defendant attempted to enter the United States from Mexico at the

1 Nogales POE driving a Ford pick-up truck which was found to contain 12.18 kilograms of  
2 methamphetamine concealed in the firewall of the truck. The complaint further alleges that  
3 when attempting to enter the United States, the defendant told a U.S. Customs and Border  
4 Protection Officer that he crosses the border every day and was going to Nogales, Arizona  
5 to pay bills. However, after being advised of and waiving his Miranda rights, the defendant  
6 told law enforcement that he was actually crossing into the United States to pick up money,  
7 which he assumed was from drug smuggling, from the Phoenix area and transport it back to  
8 Mexico. On April 22, 2015, a federal grand jury in Tucson, Arizona, returned a four-count  
9 indictment charging the defendant with the following offenses: conspiracy to possess with  
10 intent to distribute methamphetamine; possession with intent to distribute methamphetamine;  
11 conspiracy to import methamphetamine; and importation of methamphetamine.

### 12 **The Instant Motion**

13 The defendant's Motion to Dismiss pertains to the destruction of certain electronic  
14 evidence that was contained on two cell phones that were seized from the defendant at the  
15 time of his arrest. At the Port of Entry, the defendant consented to a search of his phones.  
16 Prior to questioning the defendant, agents attempted to extract data from the phones using  
17 a Cellebrite UFED machine. They were successful in doing so for a United States based cell  
18 phone, but could not do so for a Mexican based phone. Subsequently, agents obtained a  
19 search warrant to conduct a forensic examination of the phones. As discussed below, that  
20 forensic search never happened for the Mexican based phone.

21 At the hearing on the Motion to Dismiss, the government called John Tillisch, who  
22 is an Intelligence Research Specialist with the Department of Homeland Security. (12/6/16  
23 Tr. at 4.)<sup>1</sup> Mr. Tillisch was tasked with conducting the forensic search of the cell phones.  
24 His first assignment toward that end was to obtain the identifiers for the phones so that a  
25 search warrant could be obtained. (Tr. at 12.) On April 10, 2015, Mr. Tillisch removed the  
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27 <sup>1</sup> Citations to "12/6/16 Tr." followed by the page number are to the transcript of the  
28 hearing on the motion to dismiss. Citations to "Ex." are to the exhibits admitted at that  
hearing.

1 phones from an evidence locker to obtain the serial numbers from the phones. (Tr. at 12.)  
2 Mr. Tillisch could not recall if the batteries were in the phones, but he took off the back  
3 casing for the batteries to obtain the serial numbers. (Tr. at 13, 15.) Again, while he does  
4 not recall if the batteries were already in the phones or if he installed them, Mr. Tillisch  
5 testified that he powered on both cell phones to determine if either was pass code protected.  
6 (Tr. at 16.) He explained that if either phone was pass code protected, it would have been  
7 difficult to do a data extraction and that fact may have impacted whether the agents would  
8 seek a search warrant. (Tr. at 16, 55.) Neither phone was pass code protected and were  
9 functioning properly. (Tr. at 16, 45, 51.) When he powered on the phones, both were  
10 connected to the network. (Tr. at 17-18.) Mr. Tillisch attempted to put both phones on  
11 “airplane mode.” (Tr. at 18-19.) He explained that he wanted to put the phones on airplane  
12 mode to ensure that they did not connect to the network, and thus be at risk for a remote  
13 wiping of the phone’s data when they were subsequently turned on for the search. (Tr. at 18-  
14 19.) He was able to put the U.S. based phone on airplane mode, but he could not find the  
15 airplane mode for the Mexican based phone. (Tr. at 19, 22.) He powered down both phones  
16 to ensure they were both off network so they could not be remotely “wiped,” and placed them  
17 back in the evidence locker. (Tr. at 19, 59.)

18 On May 12, 2015, after a search warrant was obtained, Mr. Tillisch again took the cell  
19 phones out of the evidence locker to conduct a forensic search using the Cellebrite device.  
20 (Tr. at 21-22.) On the U.S. based phone, Mr. Tillisch was not able to conduct a physical or  
21 file system extraction of the data. (Tr. at 25, 48.) He was able to conduct a logical extraction  
22 of the phone’s data. (Tr. at 25.) He explained that a physical extraction is a “bit-by-bit copy  
23 of the phone’s flash memory.” (Tr. at 26-28.) A logical extraction has to rely on an  
24 application programming interface, which is sort of an intermediary used to extract data. (Tr.  
25 at 28-29.) A logical extraction may not capture all of the phone’s data. (Tr. at 58.) Mr.  
26 Tillisch does not recall if he authenticated the data that he obtained from this cell phone. (Tr.  
27 at 30-31.) Authentication would ensure that the data he obtained actually came from this  
28 phone. (Tr. at 31.) If he did not do the authentication on May 12th, it would not now be

1 possible to do so. (Tr. at 43-44.)

2 When the Mexican based phone was turned on, it displayed a message of "Welcome  
3 to LG," which meant to Mr. Tillisch that it had been reset to its original factory settings. (Tr.  
4 at 32, 51.) He did not get this welcome message on April 10, 2015. (Tr. at 51.) Mr. Tillisch  
5 concluded that the phone had been "wiped," meaning that the data on the phone was gone.  
6 (Tr. at 33.) However, he never hooked this phone up to the Cellebrite device to confirm that  
7 the data was gone because the phone was not compatible with the Cellebrite device. (Tr. at  
8 33, 50.) Mr. Tillisch had never seen a phone "wiped" before and could not explain how it  
9 happened here with the Mexican based phone. (Tr. at 42-43, 52-54.) His suspicion is that  
10 it was either wiped remotely when it connected to the network on May 12, 2015, or just  
11 "crashed." (Tr. at 54-55.) He testified both that he does not know how to "wipe" this phone  
12 model (even if he wanted to), and that it would have been impossible for him to accidentally  
13 wipe the phone while trying to find the airplane mode. (Tr. at 54-55, 60.)

14 Mr. Tillisch powered down this phone and proceeded to conduct a SIM card  
15 extraction using the Cellebrite device. (Tr. at 34-35.) He explained that a SIM card is a chip  
16 that exists in some phones that allows the phone to access the network to make calls and for  
17 mobile data. (Tr. at 34.) It is not possible to authenticate the data on the SIM card to  
18 determine if this data was also on the phone. (Tr. at 43, 49-50, 60-61.)

19 In terms of Mr. Tillisch's training on data extraction from electronic devices, he  
20 admitted that as of April 10, 2015 - the date he first turned on the phones - he had not been  
21 certified in cellular device data extraction. (Tr. at 11, 36.) At that time, he also had not  
22 received any formal training on how to handle cell phones and preserving evidence in order  
23 to conduct forensic search, but he had received some "on-the-job training." (Tr. at 37.)  
24 Basically, he was told to put phones on airplane mode and power them off to prevent a  
25 remote wiping of a phone's data. (Tr. at 37.) Mr. Tillisch received a certificate documenting  
26 his Cellebrite training a few days prior to the searches of the phones on May 12, 2015. (Tr.  
27 at 38; Ex. 12.)  
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## Discussion

To establish a due process violation as a result of the destruction of evidence, a defendant must make two showings. “First, that the government acted in bad faith, the presence or absence of which “turns on the government’s knowledge of the apparent exculpatory value of the evidence at the time it was lost or destroyed.”” *United States v. Sivilla*, 714 F.3d 1168, 1172 (9<sup>th</sup> Cir. 2013). Second, the defendant is unable to obtain comparable evidence by other reasonably available means because of the nature of the missing evidence. *Sivilla*, 714 F.3d at 1172. Evidence is materially exculpatory if its exculpatory nature is apparent. *Id.*

To establish bad faith, a defendant does not have to show that the government intentionally destroyed evidence to gain an unfair advantage at trial. The government’s negligent or reckless conduct can establish bad faith. However, the government’s negligence or recklessness must reflect or result in “a conscious effort to suppress exculpatory evidence” in order to establish bad faith. *United States v. Zaragoza-Moreira*, 780 F.3d 971, 977 (9<sup>th</sup> Cir. 2015); *see also Sivilla*, 714 F.3d at 1172 (government’s negligence in preserving evidence where exculpatory value not evident does not rise to level of bad faith). Stated another way, the government’s negligence or recklessness does not, in and of itself, amount to bad faith.<sup>2</sup> This distinction is well made in *Zaragoza-Moreiga*.

In *Zaragoza-Moreiga*, the defendant was charged with importing drugs from Mexico into the United States. The defendant approached the United States Port of Entry with drugs

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<sup>2</sup> The Ninth Circuit has made clear that “[b]ad faith is the wrong legal standard for a remedial jury instruction” based on the destruction of evidence. *Sivilla*, 714 F.3d at 1173. When a defendant seeks a remedial jury instruction, as opposed to dismissal of an indictment, a court “must balance the quality of the Government’s conduct against the degree of prejudice to the accused.” *Id.* The government bears the burden of justifying its conduct and the defendant bears the burden of demonstrating prejudice. *Id.* Here, the parties have waived their right to a jury trial so this Court need not address whether a remedial jury instruction is warranted. At or prior to the bench trial, the district court can decide whether it will admit and consider evidence pertaining to the destruction of the phone data. Likewise, if the defendant withdraws his waiver of a jury trial, the district court can then consider whether a remedial jury instruction is warranted.

1 taped to her body. She told agents she had drugs taped to her body almost immediately when  
2 they began to search her. She also told agents during a post-arrest interview that she had  
3 been forced to carry the drugs, that she “wanted to get caught,” and that she “made [herself]  
4 obvious” by engaging in attention-seeking behavior while in the pedestrian lane at the Port  
5 of Entry. The defendant’s attorney sent the prosecutor a letter asking that the video footage  
6 at the Port of Entry be preserved for trial. Defense counsel later made a motion to compel  
7 discovery and preserve evidence, specifically, the video footage. The district court ordered  
8 the government to preserve the video evidence. Pursuant to the court’s order, the prosecutor  
9 requested the Port of Entry video footage, but was informed that the footage had already been  
10 destroyed. The defendant moved to dismiss the indictment due to the government’s  
11 destruction of the video footage. The district court denied that motion finding that the  
12 exculpatory value of the evidence was not apparent to the agent and that neither the agent or  
13 the prosecutor destroyed potentially exculpatory evidence in bad faith.

14       The Ninth Circuit concluded that the district court clearly erred in denying the motion  
15 to dismiss the indictment based on the destruction of evidence. The court first found that the  
16 exculpatory value of the video footage was readily apparent to the agent given the  
17 defendant’s statements during the interview about her duress claim and her attention-seeking  
18 behavior while in the pedestrian lane. In response to the government’s argument that  
19 “negligence” or “recklessness” was not sufficient to establish a finding of bad faith, the court  
20 first stated: “[i]n the context of the instant case, we disagree.” However, the court went on  
21 to hold that “contrary to the government’s contentions, [the agent’s] actions were not merely  
22 negligent or reckless, nor was the [evidence] destroyed in the normal course of the  
23 government’s usual procedures.” The court pointed out that the agent knew of the potential  
24 exculpatory value of the evidence but “made no attempt to view or preserve the Port of Entry  
25 video before it was destroyed.” The court also noted that although the agent authored four  
26 reports on the case, only one (which was prepared shortly before the hearing on the motion  
27 to dismiss) included the defendant’s statements about being coerced to transport drugs and  
28 trying to draw law enforcement’s attention while in the pedestrian lane. Even more

1 disturbing to the court was the failure to include the duress claim in the probable cause  
2 statement of the criminal complaint presented to the magistrate judge. The court further  
3 noted that the agent did no follow up investigation regarding the video footage that would  
4 corroborate the defendant's statements about a prior border crossing. The court concluded  
5 that the agent's actions and inactions following the defendant's interview were "sufficient  
6 to establish that she made 'a conscious effort to suppress exculpatory evidence,' thereby  
7 acting in bad faith."<sup>3</sup>

8 Here, the defendant cannot establish that the government's negligence or recklessness  
9 demonstrates "a conscious effort to suppress exculpatory evidence." Agents did not ignore  
10 potentially exculpatory evidence as was done in *Zaragoza-Moreiga*. To the contrary, the  
11 agent's actions here, unlike in *Zaragoza-Moreiga*, were aimed at preserving and obtaining  
12 evidence. Indeed, the search warrant obtained for the phones demonstrates that the  
13 government also wanted the evidence on the phones. If the government had not obtained a  
14 search warrant and these same events unfolded, the defense would have a far better argument  
15 that the government made a conscious desire to ignore and then suppress exculpatory  
16 evidence based on both their actions and inaction.

17 At best (or maybe at worst), the agents were arguably negligent in entrusting the cell  
18 phones to a person like Mr. Tillisch who, as of April 10, 2015, had not yet been formally  
19 trained in handling electronic evidence or conducting a forensic search. There was no need  
20 for Mr. Tillisch to power on the phones when he was looking for identifiers for the search  
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22 <sup>3</sup> The court went on to address another fact not considered by the district court, that  
23 is, the prosecutor's actions (or inactions) in light of the defense letter requesting preservation  
24 of the video footage. The court held that the agent was not "the only relevant actor in the  
25 court's bad faith analysis." The court rejected the government's argument that the  
26 prosecutor's failure to notify the Port of Entry of the defense request to preserve the video  
27 footage was "an oversight" because the parties were engaged in plea negotiations. The court  
28 reasoned that the potential duress evidence would have been relevant to sentencing and the  
prosecutor did not comply with Fed.R.Crim.Pro. 16 by failing to make a preservation request.  
However, because the court found that the agent's actions demonstrated bad faith, the court  
did not decide whether the prosecutor's actions also constituted bad faith.



1 warrant, but his reason for doing so was not sinister. Mr. Tillisch was simply trying to  
2 ascertain whether it was worth the effort for agents to write an affidavit for a search warrant  
3 for phones they may never be able to search. More importantly, there is no evidence that Mr.  
4 Tillisch's actions on April 10, 2015, caused the phone to be wiped.<sup>4</sup> The phone was  
5 functioning properly when he turned it off on April 10, 2015, and it was not connected to the  
6 network in the month between that day and the day of the search. The only logical  
7 conclusion is that the phone was somehow wiped (or crashed) on May 12, 2015, when it was  
8 turned on for the search. Thus, that would have happened even if Mr. Tillisch had not turned  
9 on the phone on April 10, 2015.

10 Arguably, the agents who seized the phones on the day of the defendant's arrest  
11 should have put the phones on airplane mode (perhaps with the defendant's assistance)  
12 before turning the phones off and putting them into the evidence locker. That would have  
13 ensured that the phones were not connected to the network when later turned on and could  
14 not be remotely wiped. But, given the evidence of the government's desire for the phone  
15 data, the failure of the agents to do that was a mistake and does not amount to evidence of  
16 a conscious desire to suppress exculpatory evidence.<sup>5</sup>

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19 <sup>4</sup> Mr. Tillisch did not intentionally wipe the phone since he testified that he had, and  
20 still has, no idea of how to do that, and the defense did not intimate that he did so  
intentionally.

21 <sup>5</sup> Because the Court concludes that the government did not act in bad faith, there is  
22 no need to address whether the defendant has met his burden to establish that the phones  
23 actually contained exculpatory evidence. The defense has made a vague assertion that the  
24 information on the phone would have corroborated the defendant's statement that he was  
25 tasked with picking up money, not transporting drugs. But the defense does not pinpoint  
26 whether that information would be contained in a text message, a voice message, and/or an  
27 email communication. Likewise, the defense does not set forth the substance of the supposed  
28 corroborating information that existed on the phone. Moreover, the defendant never pointed  
to exculpatory information on the phones when he spoke with agents on the day of his arrest.  
Thus, the Court is skeptical that the defense could establish that the phone contained  
exculpatory information even if the government acted in bad faith. Finally, the defense does  
not address whether he could obtain comparable evidence by other reasonably available  
means, such as subpoenaing the phone and/or email provider.



1           Apparently, no one will ever know what caused the one phone to revert to its factory  
2 settings, and the evidence on that phone (as opposed to the SIM card) appears to be lost  
3 forever.<sup>6</sup> But the loss of that evidence, even if caused by the government's negligence, is  
4 not the product of the government's desire to suppress exculpatory evidence.

5           Accordingly, it is recommended that the Motion to Dismiss the Indictment be denied.

6           Pursuant to 28 U.S.C. §636(b)(1)(B), the parties have fourteen (14) days from the date  
7 of this Report and Recommendation to file written objections to these findings and  
8 recommendations with the District Court. Any objections and Responses to objections filed  
9 should be filed as CR 15-00768-TUC-JAS. No Replies shall be filed unless leave is granted  
10 from the District Court.

11           DATED this 9th day of January, 2017.

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Eric J. Markovich  
United States Magistrate Judge

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27           <sup>6</sup> Oddly, neither the government nor the defense has attempted to conduct a forensic  
28 search of the Mexican based phone using a device other than the non-compatible Cellebrite  
device to verify that the phone's data has indeed been wiped. Nor has either party requested  
forensic examiners to try to determine what caused this phone to revert to its factory settings.